MEETING #9 – February 12

At a Regular Meeting (#1) of the Madison County Board of Supervisors on February 12, 2019 at 4:00 p.m. at the Madison County Administrative Center Auditorium located at 414 N. Main Street:

PRESENT: R. Clay Jackson, Chair

Amber Foster, Vice-Chair Kevin McGhee, Member Charlotte Hoffman, Member Jack Hobbs, County Administrator

Mary Jane Costello, Director of Finance/Assistant County Administrator

Sean Gregg, County Attorney Jacqueline S. Frye, Deputy Clerk

- 1. Call to Order, Pledge of Allegiance & Moment of Silence
- 2. Determine Presence of a Quorum/Adopt Agenda

Chairman Jackson advised that Supervisor Weakley will be absent from today's session. A quorum was established.

Chairman Jackson called for the following additions to today's Agenda:

12b: Information/Correspondence Item (Supervisor Hoffman)

8c: Supplemental Appropriation: EMS Vehicle

Supervisor McGhee moved that the Agenda be adopted as amended, seconded by Supervisor Foster. *Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0)*,

Absent: Weakley

3. Public Comment.

Chairman Jackson opened the floor for public comments. With no further public comment being brought forth, the session was closed.

4. Special Appearances:

a. Presentation of Joint House Resolution No. 67 to Commemorate the Life & Legacy of SGT. Clinton Greaves, USA Retired: Chairman Jackson welcomed members of the Madison County American Legion. He proceeded to read Joint Resolution No. 67 as follows:

HOUSE JOINT RESOLUTION NO. 67

Commemorating the life and legacy of Sergeant Clinton Greaves, USA, Ret.

Agreed to by the House of Delegates, January 12, 2018 Agreed to by the Senate, March 5, 2018

WHEREAS, Sergeant Clinton Greaves, USA, Ret., a native of Madison County who died in 1906, was honored with a historical marker in 2017 for his distinguished military service to the United States; and

WHEREAS, Clinton Graves was born a slave 10 years before the end of the Civil War; in 1872, as a freedman, he enlisted in the United States Army, where due to a clerical error that went uncorrected up to the time of his death, his name was changed to Clinton Greaves; and

WHEREAS, Clinton Greaves was assigned to the 9th Cavalry Regiment, the fabled Buffalo Soldiers, and deployed to Fort Bayard in what is now New Mexico, where he was tasked with tracking missions during the Apache Wars; and

WHEREAS, on one such mission to recover runaways from a reservation, Clinton Greaves, then a corporal, was ambushed and surrounded by 40 to 50 Apaches; he single-handedly fought off the attackers, giving the other members of his unit time to escape, and ultimately completed his mission; and

WHEREAS, for his courageous and selfless actions, President Rutherford B. Hayes bestowed upon Clinton Greaves the Army Medal of Honor; Clinton Greaves later retired as a sergeant and died in Columbus, Ohio, in 1906; and

WHEREAS, Clinton Greaves' meritorious service had been lost to history until a member of Madison American Legion Post 157 discovered the local connection and worked with local chapters of the NAACP and the Virginia Department of Historical Resources to learn more; and

WHEREAS, with 21 members of the Luray chapter of the Buffalo Soldiers Motorcycle Club in attendance, Madison American Legion Post 157 dedicated a historical marker honoring Clinton Greaves at the Madison County Courthouse; and

WHEREAS, the historical marker for Clinton Greaves serves as a reminder of the service and sacrifices of all American men and women in uniform throughout the world; now, therefore, be it

RESOLVED by the House of Delegates, the Senate concurring, That the General Assembly hereby commemorate the life and legacy of Sergeant Clinton Greaves, USA, Ret., on the dedication of a historical marker in his honor in 2017; and, be it

RESOLVED FURTHER, That the Clerk of the House of Delegates prepare a copy of this resolution for presentation to Madison American Legion Post 157 as an expression of the General Assembly's appreciation for the honorable military service of Sergeant Clinton Greaves, USA, Ret.

Cecil Beeler, Legion Commander - Post 157, was present and expressed deep appreciation and honor to accept today's resolution commemorating the life and legacy of SGT. Clinton Greaves, USA Retired and stated that "this is the type of work our Legion members do, our part to help preserve history and ensure it's not forgotten. To remember our heroes, our Veterans and what they have done."

Bill Walthall, Legion Member - Post 157, was present, and expressed appreciation and recognition to Army, Major-General Gen Vince Falter for the work he did in finding that Sgt. Grieves, Ret. was from Madison.

b. VDOT Quarterly Report: Joel DeNunzio, VDOT representative, was present to provide an update on VDOT projects for Madison County to include:

- Removal of temporary signs from VDOT right-of-way's
- Park & ride lot development per the comprehension plan
- Use of inmates for landscape maintenance and litter control in and around the Town of Madison
- Funding for sidewalk (a) maintenance and (b) extension in the Town of Madison'
- 6-year plan update
- VDOT's Charlottesville office currently has a plan in place with the Albemarle Regional Jail and they've agreed to expand their work area to include Madison County*

Additional items of concern focused on:

- Drainage (1194 Leon Road)
- Road wash out (528 Great Oak Road)
- Road wash out (Lost Mountain Road/SR591 in Aroda)
- Potholes (Fishback Road)
- Ice buildup (S. Main Street)

Pending projects include:

- Rt. 29 school signs project (being handled by school board)
- Pratts roundabout (Smartscale funding)
- Shelby Road R-cut (Smartscale funding)

Ongoing issues:

- VDOT involvement in development reviews (subdivisions, site plans, special use permits & rezoning applications)
- Reference was also made on planning documents pertaining to:
- 6-year plan (approved May 22'2018)

2035 Regional long-range transportation plan

Additional information:

- *The Board was asked to provide input if there are any additional County roads that need to be included in the 6-year plan.
- *The two (2) smartscale applications for County projects weren't approved; further action will be placed on hold temporarily

Comments:

- Supervisor McGhee: Referred to the fact that the County usually utilizes inmate services at the Central Virginia Regional Jail (as opposed to the Albemarle Regional Jail)
- Supervisor Weakley: Advised of citizen concerns on (a) Emmett Road; and (b) drainage off Cedar Hill Road [1st house on the corner of Clore Road]; referred to street coordination of utility work and storm water infrastructure
- > Chairman Jackson: Advised of citizen concerns regarding Forrest Drive (Bill & Linnie Sanford) and drainage issues along Main Street

Mr. DeNunzio advised that:

- Efforts will be initiated to execute an agreement with the Central Virginia Regional Jail
- VDOT has reviewed the drainage along Main Street (i.e. sump pump in a curve on Main Street VDOT will dispatch crews to review the icy areas)
- Drainage issue on Forrest Drive is attributed to a private drive on the road

The County Administrator advised that VDOT has advised of the need to repave Main Street; utility companies will be asked to perform their work prior to any repaving being initiated.

Additional discussions focused on temporary signs placed in the VDOT right-of-way, to which it was noted that legislation is being reviewed to allow the County to assume responsibility for temporary signage.

The Finance Director noted that requests for VDOT services are also being handled through the County's website (i.e. County has a link to VDOT's website in place for the public).

5. Constitutional Officers

a. Sheriff: Erik Weaver, Sheriff, advised that the State has advised that the release of funding for the School Resource Officer position will call for a letter of support from the County by March 1, 2019. He also announced that the DARE awards ceremony will be held for the 5th grade class at the Waverly Yowell Elementary School on Wednesday, 2'13'19 at 10 a.m.

After discussion, it was the consensus of the Board to request that the County Administrator provide a letter of support for the aforementioned position.

6. County Departments

- *a. EMS:* Garrett Taylor, EMS, was also present to provide an overview of techniques to combat the opiate epidemic to include:
 - Working with local pharmacies (Wal-Mart)
 - •Making the Narcan drug available to prevent overdose events
 - Provide literature and local resources
 - •Initiate coalition meetings & classes; working with local Pastors/churches
 - ■Working with 1st response (volunteers, ACO's, Sheriff's Office)

to help with the initiative was encouraged to do so.

Noah Hillstrom, Director of Emergency Medical Services, was present to provide highlights from his monthly departmental report. Volunteers services have requested additional coverage from the County for Sunday, Monday and Wednesday evenings totaling 55 hours per week; additional EMS staffing has been added.

Schools: Karen Allen, Madison County School Board, was present to advised that the school system is working on its annual budget; a work session has been scheduled for February 27th. She also announced that Robert Chappell, School Board member, has dedicated many years of service to the students. Due to the onset of some major health issues, he has decided not to seek re-election to the Madison County School Board.

7. Committees or Organizations:

a. Report on Status of Committee & Other Appointments: The Deputy Clerk advised that Based on the previous interview sessions, all advertised vacancies have now been filled, and all appointed applicants and those not appointed have been notified accordingly. Additional information for review and consideration today was noted as follows:

a. At the current time, the following change will need action:

Community Polity & Management Team:

- Jeanette Alexander (nominated by the School to replace Heidi Lohr).
 - *Appoint with an expiration term of 12/31/19.
- The CPMT and FAPT still have vacancies for the Parent Representative.

DSS is working to recruit for these positions.

b. The following update has transpired for the School CIP Committee:

School Capital Improvement Plan Committee

- New appointees: Barry Penn-Hollar & Arthur Greene, Jr.
- c. The following is for FYI. The following appointments will expire within the very near future:

Industrial Development Authority

- Maxwell E. Lacy, Jr. Term expires 4'11'19
- Bill Price Term expires 4'11'19

Building Code Board of Appeals

- T. Ray Lindsay Term expires 3'10'19
- J. Daniel Crigler Term expires 3'10'19
- Matthew Brian Utz Term expires 3'10'19

The Board was asked for a consensus as to whether there was a desire to advertise, or have staff consult with the members to see if they'd be willing to serve an additional term.

After discussion, it was the consensus of the Board to request that staff contact members of the aforementioned boards to see if they'd be willing to serve an additional term.

Valerie Ward, DSS Director, was present and advised that she has viable lead to fill the parent representative vacancy.

Supervisor Hoffman: Advised of an additional lead

Supervisor McGhee moved that the Board appoint Jeanette Alexander to serve as the school representative on the CPMT for a term that would expire on December 31, 2019, seconded by Supervisor Foster.

Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley

8. Finance.

a. Consideration: Recent Claims \$ 91,716.56 (2'8'19) \$135,172.48(2'12'19) \$226,889.04 (Total)

Today's claims involve a three-week time frame

Highlights:

- \$10,795.00 (Wingate Appraisal Services [total parcels billed is 9,000] still have about \$22,000.00 on retainage]
- \$126,075.19 (Central Virginia Regional Jail [large bill for uninsured inmate bills])

Supervisor McGhee moved that the board approve vendor payments totaling \$226,889.04, seconded by Supervisor Foster.

Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley

b. Consideration: Supplemental Appropriation for Medical True Up (Central Virginia regional Jail) (#21_02122019 - \$67,882.19): The Finance Director advised that the request is being appropriated from contingency to cover CVRJ billed medical expenses. If today's adjustments are approved, the contingency fund will have a balance of \$49,000.00. She further stated that today's supplement is only enough to cover the current bill. Thus far, uninsured medical bills have totaled \$190,000.00. In closing, she advised that the jail has asked the County to place reserve funding on the books for the purpose in the future.

Supervisor McGhee: Questioned if inmates are allowed to be eligible for Medicaid.

Valerie Ward, DDS Director, was present and advised that the aforementioned prospect has been assessed (through regional and state consultant) for Medicaid expansion, with no success having been attained. The County was informed that inmates at the regional level are ineligible for Medicaid expansion, unlike inmates in the Department of Corrections.

Supervisor Weakley: Questioned if the jail board can provide a letter to request that Medicaid services be sought for inmates at the regional level.

Erik Weaver, Sheriff, was present and advised that regional inmates are still a part of the locality(ies) and are only become a part of the state once they're in the custody of the Department of Corrections.

Clarissa Berry, Commonwealth Attorney, was present and advised that some inmates at the regional jail never go into the custody of the Department of Corrections.

Supervisor Hoffman moved that the Board approve supplemental appropriation #21 (totaling \$67,882.19), seconded by Supervisor Weakley. *Aye: Jackson, McGhee, Hoffman, Foster. Nay:* (0), *Absent: Weakley*

c. Consideration: Supplement for EMS (Supplemental Appropriation #22_02122019 - \$7,000.00): The Finance Director advised that today's appropriation request is being sought to increase EMS budget for vehicle repairs.

Mr. Hillstrom advised that the transmission failed, which will need to be repaired; also noted that the new ambulance unit will accommodate the bariatric stretcher.

Supervisor Foster moved that the Board approve supplemental appropriation #22 (totaling \$7,000.00), seconded by Supervisor McGhee. *Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley.*

9 Minutes

a. Consideration: January 22, 24, 31 & February 6, 7 meetings

Chairman Jackson called for additions, corrections or approval of today's sets of minutes.

January 22'2019 (#4): Supervisor Foster moved that minutes from January 22'2019 be approved as submitted, seconded by Supervisor Hoffman. *Aye: Jackson, Hoffman, Foster. Abstain: McGhee Nay:* (0), *Absent: Weakley.*

January 24'2019 (#5), January 31'2019 (#6), February 6'2019 (#7), February 7'2019 (#8):

Supervisor McGhee moved that minutes from January 24, 31, and February 6 and 7, be approved as submitted, seconded by Supervisor Weakley. *Aye: Jackson, McGhee, Hoffman, Foster. Nay:* (0), *Absent: Weakley*.

10. Old Business

- a. Consideration: Hospital Transport Policy: Noah Hillstrom, Director of Emergency Medical Services, advised that the volunteer rescue squad has voted to implement the hospital transport policy into their bylaws. In closing, he noted that the proposed policy will allow the transport driver the opportunity to transport patients to the most appropriate facility (i.e. education on the policy will transpire through February; go live will be initiated on March 1 with a goal to go live on March 1, 2019).
 - •Joe May: Questioned if the rescue squad's bylaws were a matter of public record.

To which it was noted (by Mr. Hillstrom) that the bylaws are public knowledge.

Comments:

- Supervisor McGhee: Questioned if the proposed transport policy will note that the Martha Jefferson Hospital is the default hospital facility for most local healthcare and treatment coordinators, and whether this will be covered.
- Supervisor Foster: Questioned verbiage in paragraph 1 (i.e. transporting the patient to the closest appropriate emergency department provides....')

To which Mr. Hillstrom advised that:

- ■Transport destination(s) for patients will be considered as 'free standing'
 And:
- Discussions will transpire with the patient's physician and the on-call physician to determine the most appropriate medical treatment facility

Supervisor Hoffman moved that the Board approve Resolution #2019-3 [Madison County EMS Hospital Transport Policy, seconded by Supervisor McGhee.

Discussion:

Supervisor McGhee: Referred to much citizen feedback of not wanting to be transported to Culpeper Regional Hospital) and the assumption that this medical facility is generally the first facility to be contacted.

Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley. The approved policy follows:

Resolution #2019-3

Madison County ambulances will transport all patients to the closest appropriate emergency department based upon the medical assessment of the attendant in charge (AIC) as well as other EMS operational issues occurring at that time in the County. No patient, family member, friend, or physician (except authorized on-line medical control physicians) can instruct EMS personnel to disregard this policy.

Management

All patients who present to the Madison County EMS system will be treated as having a medical emergency. Thus, these patients require evaluation and treatment in the closest appropriate emergency department. Transporting the patient to the closest appropriate emergency department provides the patient the best care and provides Madison County residents and visitors the most appropriate access to EMS resources.

Closest Appropriate Emergency Department - Defined

The "closest appropriate emergency department" is defined as the closest medical facility with a recognized emergency department, based upon mileage and/or anticipated travel time. Depending on the location of the emergency within Madison County, either Novant Health System University of Virginia Culpeper Hospital or Sentara Martha Jefferson Hospital Free Standing Emergency Department are the closest emergency departments.

Sentara Martha Jefferson Hospital Free Standing Emergency Department at Proffit Road has clear diversion criteria and the following patients should not be taken to their facility based on direction from SMJH leadership:

- 1. 20 weeks or greater gestation pregnancy complaints
- 2. Stroke
- 3. ST segment myocardial infarction (MI)
- 4. Psychiatric patients with homicidal or suicidal ideation
- 5. Trauma patients meeting TJEMS criteria

Specialty Resource Center Determination

Certain emergencies require transport to a specialty resources center. The University of Virginia Medical Center or Sentara Martha Jefferson Hospital are both considered the closest specialty resource centers to Madison County. Whereas most patients are best managed at the closest emergency department any patient determined by the AIC to need immediate specialty center services may be transported there directly.

b. Report/Consideration: EMS Interim Building: Noah Hillstrom, Director of Emergency Medical Services, was present and advised that the well at the David James Building doesn't support enough flow for a sprinkler system. Viable options are being discussed with Wes Smith, Building Official. The building does have fire exits for each bedroom, which is acceptable to the Building Official. In closing, it's felt that an alternative proposal should be ready for review at the next meeting session.

After discussion, it was the consensus of the Board to add this Item to 'Old Business' at the 2nd Regular Meeting in February.

c. Report: Status of Transfer Station Contract Procurement: The County Administrator advised that an RFP was issued on February 4, 2019. All comments received by of March 4, 2019 will be discussed during the pre-proposal meeting on that day, after which time an addendum will be issued and presented to prospective participating vendors. Insurance and bonding requirements will need to be determined for the facility and assess how this will be transferred to the County once a switchover has transpired. After all facets of the process have been completed, the County Attorney would be asked to write agreements to support the award. In closing, the Board was asked to consider participating in the selection process (as a

committee or full Board).

After discussion, by consensus, the Board designated Supervisor Hoffman and Chairman Jackson to be on the steering committee for the process. All members were also asked to review the proposed RFP and provide any necessary comments.

11. New Business:

a. Report: Literacy Council Lease: Tracey Gardner, Director of Economic Development & Tourism was present and recommended that due to delays in the Literacy Council's work to improve its tenant space in the Moore Building that it be allowed to remain in the Thrift Road location until March 15, 2019.

Fay Utz, council representative, was present and agreed to the March 15th move-in date. She also noted that the council has some preliminary clean-up to do, and that help will be needed with the relocation process. The council is also planning to hose a fund raiser at Mountain View Nursing Home.

12. Information/Correspondence:

- *a. Report: Status on Projects:* The County Administrator provided a list of evolving County projects, with emphasis noted on the:
 - ✓ Reassessment process
 - ✓ Transfer Station proposal
 - ✓ IT Study process

The Finance Director advised that the IT consultant is in the discussion phase with Charles Moncrief (CEM Computers) and Advanced Network Services, Inc. (ANS); a request has also been presented to review the contact the County has in place with Advanced Network Services, Inc.

Roger Berry, Director of Facilities & Maintenance, was present to advised that the contractor is making good progress with the timber cutting process.

The Sheriff advised that local law enforcement will need to return to the shooting range the first part of April 2019.

b. Explanation for the Record: Supervisor Hoffman went on record to advised that on January 24, 2019, she seconded a motion to appoint an individual to the Tourism Committee, that is a family member (i.e. son-in-law).

The County Attorney noted that the aforementioned disclosure is appropriate; however, there was no violation in the voting action undertaken by Supervisor Hoffman.

13. Public Comment:

Chairman Jackson opened the floor for public comment.

The following individual(s) provided comments:

• Carty Yowell: Advised of citizen concerns about the probably consequences that may result from the reassessment process; suggested that the County publish an article to explain how the process works.

The County Administrator noted that in speaking with Brian Daniel, Commissioner, it was reported that figures haven't been received to date. Once received, a press release can be compiled and published to the County's web site.

It was also noted that changes can only be initiated to the land use program during the reassessment process, which has been

done.

The Finance Director reported that the Commissioner's webpage has a wealth of information on the reassessment process for the public.

The County Administrator advised of the following

- ✓ Topping Committee Meeting: February 14'2019 at 1:00 p.m. (Madison Firehouse)
- ✓ All department heads have been provided a portion of the personnel study regarding the development of job descriptions for their departments
- ✓ The Red Cross has requested a Proclamation be implemented
- Clint Hyde: Provided an update of the internet proposal for Madison County.

With no further comments being brought forth, the session was closed.

14. Closed Session:

a. Motion to Go into Closed Session: On motion of Supervisor Foster, seconded by Supervisor Hoffman, the Board convened in a closed session pursuant to Virginia Code Section 2.2-3711(A)(7) for the purpose of consultation with legal counsel and briefings by staff members or consultants pertaining to probably litigation, where such consultation or briefing in open meeting would adversely affect the negotiating or litigating posture of the Board of Supervisors.

Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley.

- b. Motion to Reconvene in Open Session: On motion of Supervisor Foster, seconded by Supervisor McGhee, the Board reconvened in open session, with the following vote recorded: Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley.
- c. Motion to Certify Compliance: On motion of Supervisor Foster, seconded by Supervisor Weakley, the Board certified by roll-call vote that only matters lawfully exempted from open meeting requirements pursuant to Virginia Code Section 2.2-3711(A)(7) and only matters that were identified in the motion to convene in a closed session were heard, discussed or considered in the closed meeting.

Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley.

*No action was taken as a result of the closed session:

15. Adjourn:

With no further action being required, Supervisor Weakley moved that the meeting be adjourned until 2:00 p.m. on February 14, 2019 at the Madison Firehouse Lounge Room (1223 N. Main Street, Madison, VA), seconded by Supervisor Foster. Aye: Jackson, McGhee, Hoffman, Foster. Nay: (0), Absent: Weakley.

> R. Clay Jackson, Chairman Madison County Board of Supervisors

Clerk of the Board of the Madison County Board of Supervisors

Adopted on: February 26, 2019

Copies: Board of supervisors, County Attorney & Constitutional Officers



Agenda Regular Meeting

Madison County Board of Supervisors Tuesday, February 12, 2019 at 4:00 p.m. County Administration Building, Auditorium 414 N Main Street, Madison, Virginia 22727

 Call to Order, Pledge of Allegiance & Moment of Silence Determine Presence of a Quorum / Adopt Agenda Public Comment Special Appearances a. Presentation of Joint House Resolution No 67 to Commemorate the Life & Legacy of Sgt. Clinton Greaves, USA Retired			
		6. County Departments	
		7. Committees or Organizations	
		a. Report on Status of Committee and Othe	er Appointments Deputy Clerk Frye
			Director of Finance/Assistant County Administrator Costello
a. Consideration: Recent Claims			
b. Consideration: Supplement for Medical	True-Up (Central Virginia Regional Jail)		
c. Consideration: Supplement for EMS			
9. Minutes	Deputy Clerk Frye		
a. Consideration: January 22, 24, 31 & Fe	ebruary 6, 7 meetings		
10. Old Business			
	cy Dir. of Emergency Medical Services Hillstrom		
	ilding Dir. Of Emergency Medical Services Hillstrom		
c. Report: Status of Transfer Station Conti	ract Procurement County Administrator Hobbs		
11. New Business			
a. Report: Literacy Council Lease	Director of Tourism & Economic Development Gardne		
12. Information/Correspondence			
b. Explanation for the Record			
13. Public Comment			
14. Closed Session- Virginia Code Section 2.2-371			
15. Adjourn (to February 14, 2019 at 2:00 p.m. for	r a budget workshop at the fire department)		

AMENDMENTS DENOTED IN ROYAL BLUE WITH YELLOW HIGHLIGHT